



**DEPARTMENT OF THE ARMY**  
JOINT BASE MYER – HENDERSON HALL  
204 LEE AVENUE  
FORT MYER, VIRGINIA 22211-1199

REPLY TO  
ATTENTION OF

November 1, 2017

Directorate of Public Works

Arlington Historical Society  
Attn. Mr. Karl Van Newkirk, President  
P.O. Box 100402  
Arlington, Virginia 22210-3402

Dear Mr. Van Newkirk:

I am writing to inform you of a proposed undertaking at Joint Base Myer-Henderson Hall (JBM-HH), in Arlington, Virginia, involving the construction of a new security fence along its 10,000 foot border with Arlington National Cemetery (ANC) (Enclosure 1). The purpose of this undertaking is to improve security in vulnerable areas along the JBM-HH and ANC boundary. The construction of the fence constitutes a federal undertaking pursuant to the provisions of Section 106 of the National Historic Preservation Act and its implementing regulations found at 36 CFR 800. The proposed undertaking may result in an adverse effect to JBM-HH and ANC, both of which are historic districts listed in the National Register of Historic Places (NRHP). Portions of JBM-HH also qualify as a National Historic Landmark (NHL), so an invitation is being extended to your office and the National Park Service, as required at 36 CFR 800.10. We are also inviting Arlington County, the National Trust for Historic Preservation, and the Arlington Historical Society to consult. Consultation with ANC, the Virginia Department of Historic Resources (VDHR), the U.S. Commission of Fine Arts, and the National Capital Planning Commission has been initiated. A complete list of consulting parties is provided in Enclosure 2.

The current historic boundary wall between JBM-HH and ANC does not meet the Department of Defense Anti-Terrorism/Force Protection (AT/FP) standards as outlined in the Unified Facilities Criteria (UFC) 4-010-01, or Security Fences and Gates Criteria outlined in the UFC 4-022-03. ANC's existing wall does not deter trespassers who can enter JBM-HH by climbing over the stone wall. Implementation of the proposed undertaking would strengthen security in vulnerable areas along the existing wall and help meet current AT/FP standards.

The northern portion of JBM-HH was designated a NHL district in 1972, primarily based on the exceptional significance of the facility's association with early aviation, and as home to the Army Chief of Staff and Chair of the Joint Chiefs of Staff. JBM-HH's existing NRHP historic district is significant due to its association with the U.S. Army Signal Corps, Fort Whipple and the Civil War, and the Buffalo Soldiers of the 10th Cavalry Regiment.



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An archaeological investigation of the project area was conducted in October 2016. No significant archaeological resources were identified. The VDHR concurred with JBM-HH's determination that the undertaking will have no effect on archaeological resources (Enclosure 3). The sole historic architectural property located directly in the project's area of potential effects is the Fort Myer Old Post Chapel Gate. The proposed security fence will be located within the viewshed of the JBM-HH, ANC, and Arlington House historic properties, and may have an adverse effect to these resources.

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Sincerely,



Richard P. LaFreniere  
Chief  
Environmental Management Division, DPW

Enclosures

Copy furnished:

Ms. Katharine Kerr, Advisory Council on  
Historic Preservation

Dr. Dean Herrin, National Park Service

Ms. Rebbecah Balló, Arlington County, Virginia

Mr. Robert Nieweg, National Trust for Historic  
Preservation

w/o enclosures:

Mr. Scott C. Watson, U.S. Army Corps of

Engineers, Baltimore District  
Mr. Marc Holma, Virginia Department of  
Historic Resources  
Mr. Frederick Lindstrom, U.S. Commission  
of Fine Arts  
Mr. Carlton Hart, National Capitol Planning  
Commission  
Ms. Rebecca Stevens, Arlington National  
Cemetery

Enclosure 1 Proposed Undertaking Location Figures

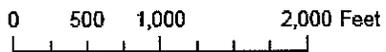
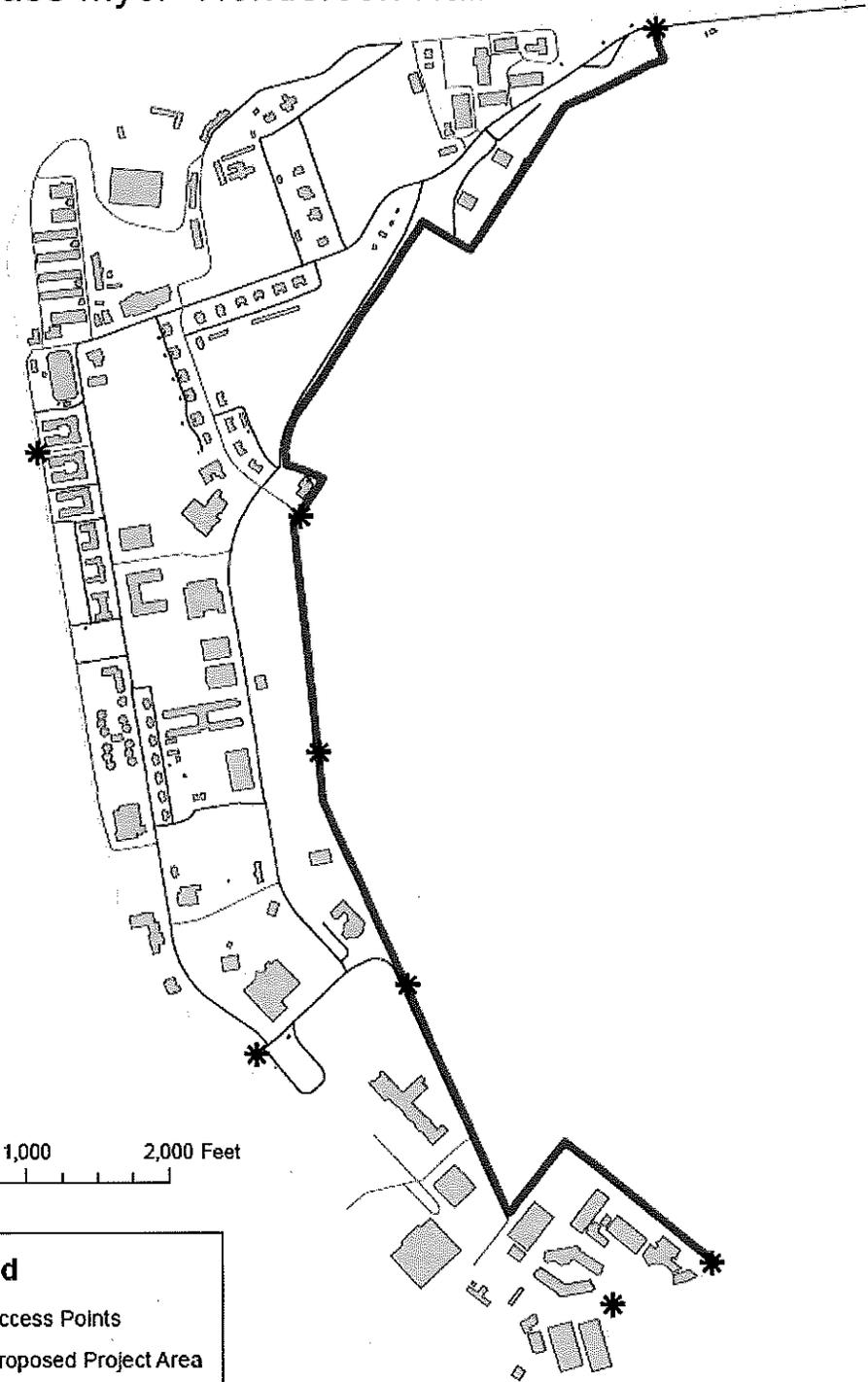


Joint Base Myer- Henderson Hall



USGS 7.5 Topographic Quads: Washington West and Alexandria

# Joint Base Myer- Henderson Hall



**Legend**

- \* Access Points
- Proposed Project Area



## **Enclosure 2**

### **List of Consulting Parties:**

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Attn. Katharine Kerr  
401 F St NW #308,  
Washington, DC 20001

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Arlington County Planning and Community Development  
Attn. Rebbecah Ballo, Preservation Planner  
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Arlington Historical Society  
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P.O. Box 100402  
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Arlington National Cemetery  
Attn. Rebecca Stevens, CRM  
1 Memorial Avenue, WC Building  
Arlington, VA 22211-5003

U.S. Commission of Fine Arts  
401 F St NW, Suite 312  
Washington, DC 20001-2728

Virginia Department of Historic Resources  
Attn. Marc Holma  
Office of Review and Compliance  
2801 Kensington Avenue  
Richmond, Virginia 23221

National Capital Planning Commission  
401 9<sup>th</sup> Street, NW  
Washington, DC 20004

National Trust for Historic Preservation  
Attn. Robert Nieweg, Senior Field Director  
2600 Virginia Avenue, NW  
Suite 1100  
Washington, D.C. 20037

National Park Service  
National Capital Region  
Attn. Dr. Dean Herrin, Chief Historian  
1100 Ohio Drive, SW  
Washington, DC 20242

**Native American Government-to-Government Consulting Parties:**

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Tribal Historic Preservation Office  
1536 Tom Steven Road  
Rock Hill, SC 29730

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Attn. Mr. Bryan Printup, NHPA Representative  
Tuscarora Environmental Program  
5226 E Walmore Road  
Lewiston, NY 14092

United Keetoowah Band of Cherokee Indians in Oklahoma  
Attn. Ms. Lisa C. Baker, THPO  
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PO Box 746  
Tahlequah, OK 74431

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PO Box 455  
Cherokee, NC 28719

Pamunkey Tribal Government  
Attn. Chief Robert Gray  
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Pamunkey Indian Reservation  
King William, VA 23086



# COMMONWEALTH of VIRGINIA

## Department of Historic Resources

2801 Kensington Avenue, Richmond, Virginia 23221

Molly Joseph Ward  
Secretary of Natural Resources

Julie V. Langan  
Director

Tel: (804) 367-2323  
Fax: (804) 367-2391  
www.dhr.virginia.gov

14 March 2017

Mr. Richard P. LaFreniere  
Department of the Army  
Joint Base Myer-Henderson Hall  
204 Lee Avenue  
Fort Myer, Virginia 22211-1199

Re: "Phase I Archaeological Resource Investigation, Fence Line Security Improvements, Joint Base Myer Henderson Hall, Arlington, Virginia"  
DHR File No. 2016-0264

Dear Mr. LaFreniere:

The Department of Historic Resources (DHR) has received for our review and comment the above referenced report prepared by the U.S. Army Corps of Engineers in February 2017. Our comments are provided to Fort Myer as assistance in meeting its responsibilities under Section 106 of the National Historic Preservation Act.

No archaeological sites were identified during the survey, and based on the information provided; no additional archaeological investigations are warranted. We concur with these recommendations. Please note that the report is not consistent DHR's *Guidelines for Conducting Historic Resources Survey in Virginia* (October 2011). Archaeological surveys must be conducted by or under the direct supervision of a qualified professional in the appropriate field meeting the Secretary of the Interior's Professional Qualification Standards (48 FR 44738-39). We ask that reports include the vita(e) of Principal Investigator(s) and Principal Author, if different from Principal Investigator. At the very least, the report should include the dates of investigation and staff composition, including the Principal Investigator and/or Principal Author. Please provide two (2) sets of the missing and revised pages so that we may include them in the reports.

If you have any questions about our comments, please call me at (804) 482-6090.

Sincerely,

A handwritten signature in cursive script, appearing to read "Marc Holma".

Marc Holma, Architectural Historian  
Division of Review and Compliance

Eastern Region Office  
2801 Kensington Avenue  
Richmond, VA 23221  
Tel: (804) 367-2323  
Fax: (804) 367-2391

Western Region Office  
962 Kime Lane  
Salem, VA 24153  
Tel: (540) 387-5443  
Fax: (540) 387-5446

Northern Region Office  
5357 Main Street  
PO Box 519  
Stephens City, VA 22655  
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Attn. Ms. Katharine Kerr  
401 F Street NW, Suite 308  
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#### Enclosures

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Ms. Rebbecah Ballo, Arlington County, Virginia  
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(w/o enclosures):  
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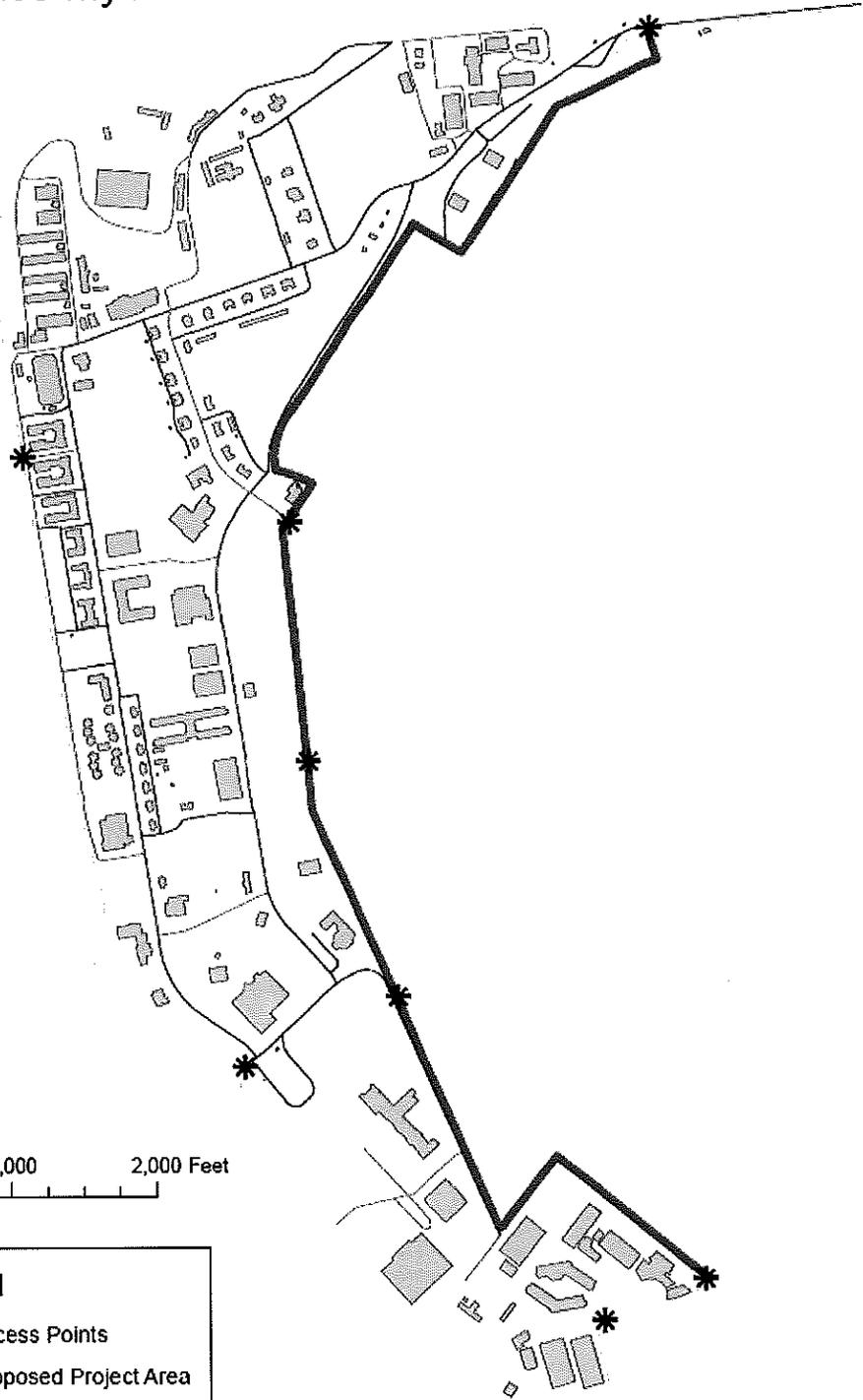
# Enclosure 1 Proposed Undertaking Location Figures



Joint Base Myer- Henderson Hall

USGS 7.5 Topographic Quads: Washington West and Alexandria

# Joint Base Myer- Henderson Hall



0 500 1,000 2,000 Feet

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204 Lee Avenue  
Fort Myer, Virginia 22211-1199

Re: "Phase I Archaeological Resource Investigation, Fence Line Security Improvements, Joint Base Myer Henderson Hall, Arlington, Virginia"  
DHR File No. 2016-0264

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Marc Holma, Architectural Historian  
Division of Review and Compliance

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Joint Base Myer- Henderson Hall

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Washington, D.C. 20037

Dear Mr. Nieweg:

I am writing to inform you of a proposed undertaking at Joint Base Myer-Henderson Hall (JBM-HH), in Arlington, Virginia, involving the construction of a new security fence along its 10,000 foot border with Arlington National Cemetery (ANC) (Enclosure 1). The purpose of this undertaking is to improve security in vulnerable areas along the JBM-HH and ANC boundary. The construction of the fence constitutes a federal undertaking pursuant to the provisions of Section 106 of the National Historic Preservation Act and its implementing regulations found at 36 CFR 800. The proposed undertaking may result in an adverse effect to JBM-HH and ANC, both of which are historic districts listed in the National Register of Historic Places (NRHP). Portions of JBM-HH also qualify as a National Historic Landmark (NHL), so an invitation is being extended to your office and the National Park Service, as required at 36 CFR 800.10. We are also inviting Arlington County, the National Trust for Historic Preservation, and the Arlington Historical Society to consult. Consultation with ANC, the Virginia Department of Historic Resources (VDHR), the U.S. Commission of Fine Arts, and the National Capital Planning Commission has been initiated. A complete list of consulting parties is provided in Enclosure 2.

The current historic boundary wall between JBM-HH and ANC does not meet the Department of Defense Anti-Terrorism/Force Protection (AT/FP) standards as outlined in the Unified Facilities Criteria (UFC) 4-010-01, or Security Fences and Gates Criteria outlined in the UFC 4-022-03. ANC's existing wall does not deter trespassers who can enter JBM-HH by climbing over the stone wall. Implementation of the proposed undertaking would strengthen security in vulnerable areas along the existing wall and help meet current AT/FP standards.

The northern portion of JBM-HH was designated a NHL district in 1972, primarily based on the exceptional significance of the facility's association with early aviation, and as home to the Army Chief of Staff and Chair of the Joint Chiefs of Staff. JBM-HH's existing NRHP historic district is significant due to its association with the U.S. Army Signal Corps, Fort Whipple and the Civil War, and the Buffalo Soldiers of the 10th Cavalry Regiment.



ANC was nominated for the NRHP in 2014, as the preeminent cemetery for commemoration of the nation's war dead, and the burial place of people who made outstanding contributions to the nation's history. ANC is also significant as a designed historic landscape. The late 19th century stone boundary wall between JBM-HH and ANC is a contributing resource to ANC's historic district and is adjacent to the proposed undertaking. Arlington House, the Robert E. Lee Memorial, was designated a National Memorial. The forested area surrounding Arlington House contributes to its significance, and is within the viewshed of the security fence project.

An archaeological investigation of the project area was conducted in October 2016. No significant archaeological resources were identified. The VDHR concurred with JBM-HH's determination that the undertaking will have no effect on archaeological resources (Enclosure 3). The sole historic architectural property located directly in the project's area of potential effects is the Fort Myer Old Post Chapel Gate. The proposed security fence will be located within the viewshed of the JBM-HH, ANC, and Arlington House historic properties, and may have an adverse effect to these resources.

JBM-HH is currently developing initial designs for the proposed security fence in consideration of potential effects to historic properties, in consultation with interested parties. Please notify us within 30 days of your receipt of this letter of your desire to participate in the Section 106 consultation on this proposed undertaking. Questions regarding this matter should be directed to Mr. Richard P. LaFreniere, Chief, Environmental Management Division, at (703) 696-8055 or by email at richard.p.lafreniere2.civ@mail.mil.

Sincerely,



Richard P. LaFreniere  
Chief  
Environmental Management Division, DPW

Enclosures

Copy furnished:

Ms. Katharine Kerr, Advisory Council on  
Historic Preservation  
Dr. Dean Herrin, National Park Service  
Rebbecah Ballo, Arlington County, Virginia  
Karl Van Newkirk, Arlington Historical  
Society

w/o enclosures:

Mr. Scott C. Watson, U.S. Army Corps of  
Engineers, Baltimore District

Mr. Marc Holma, Virginia Department of  
Historic Resources

Mr. Frederick Lindstrom, U.S. Commission  
of Fine Arts

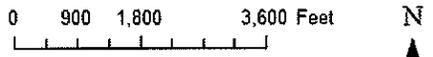
Mr. Carlton Hart, National Capitol Planning  
Commission

Ms. Rebecca Stevens, Arlington National  
Cemetery

Enclosure 1 Proposed Undertaking Location Figures

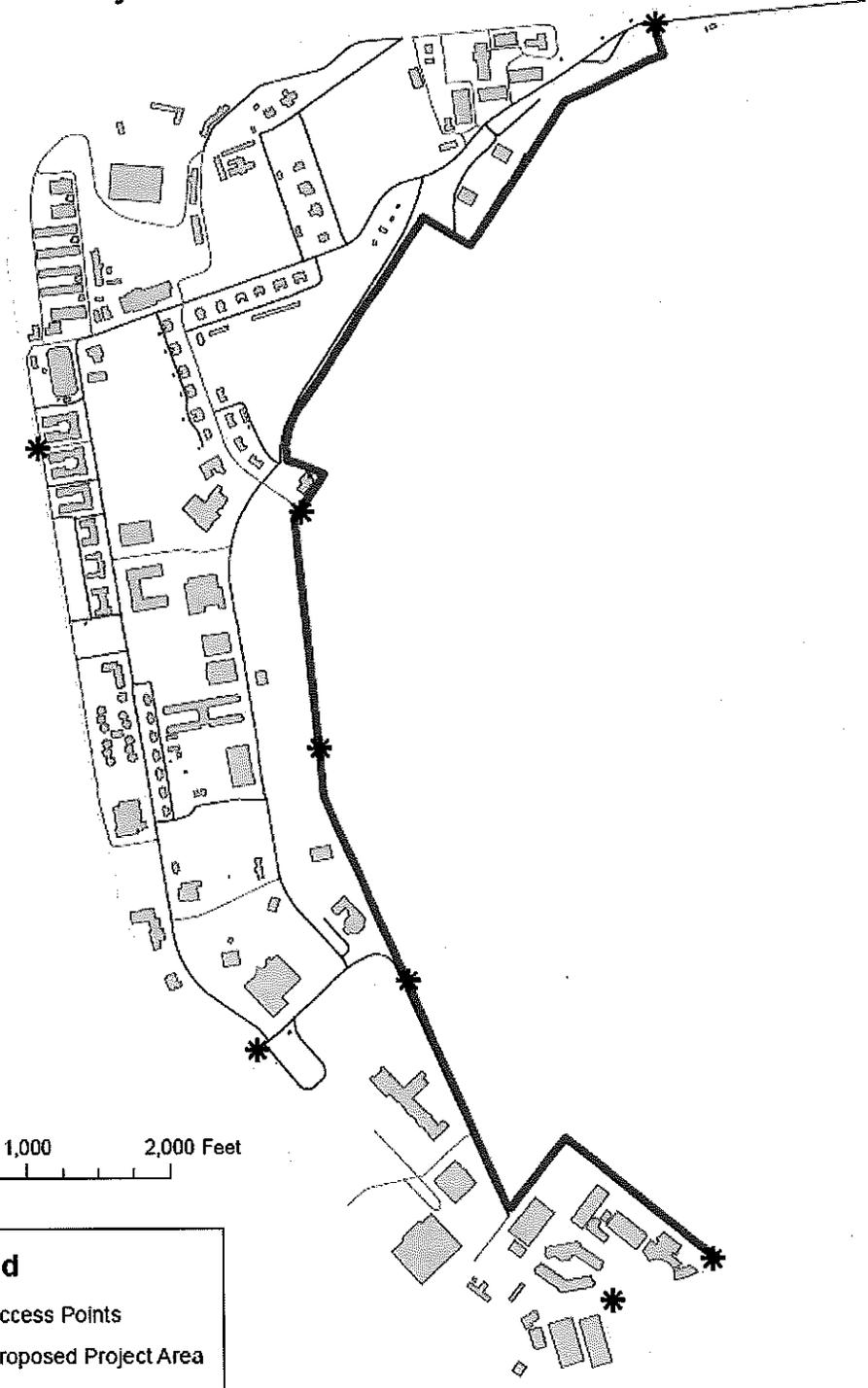


Joint Base Myer- Henderson Hall



USGS 7.5 Topographic Quads: Washington West and Alexandria

# Joint Base Myer- Henderson Hall



0 500 1,000 2,000 Feet

**Legend**

- \* Access Points
- Proposed Project Area



**Enclosure 2**

**List of Consulting Parties:**

Advisory Council on Historic Preservation  
Attn. Katharine Kerr  
401 F St NW #308,  
Washington, DC 20001

Arlington County  
Arlington County Planning and Community Development  
Attn. Rebbecah Ballo, Preservation Planner  
2100 Clarendon Blvd., Suite 700  
Arlington, VA 22201

Arlington Historical Society  
Attn. Karl Van Newkirk, President  
P.O. Box 100402  
Arlington, Virginia 22210-3402

Arlington National Cemetery  
Attn. Rebecca Stevens, CRM  
1 Memorial Avenue, WC Building  
Arlington, VA 22211-5003

U.S. Commission of Fine Arts  
401 F St NW, Suite 312  
Washington, DC 20001-2728

Virginia Department of Historic Resources  
Attn. Marc Holma  
Office of Review and Compliance  
2801 Kensington Avenue  
Richmond, Virginia 23221

National Capital Planning Commission  
401 9<sup>th</sup> Street, NW  
Washington, DC 20004

National Trust for Historic Preservation  
Attn. Robert Nieweg, Senior Field Director  
2600 Virginia Avenue, NW  
Suite 1100  
Washington, D.C. 20037

National Park Service  
National Capital Region  
Attn. Dr. Dean Herrin, Chief Historian  
1100 Ohio Drive, SW  
Washington, DC 20242

**Native American Government-to-Government Consulting Parties:**

Catawba Indian Nation  
Attn. Caitlin H. Totherow, THPO  
Tribal Historic Preservation Office  
1536 Tom Steven Road  
Rock Hill, SC 29730

Tuscarora Nation of New York  
Attn. Mr. Bryan Printup, NHPA Representative  
Tuscarora Environmental Program  
5226 E Walmore Road  
Lewiston, NY 14092

United Keetoowah Band of Cherokee Indians in Oklahoma  
Attn. Ms. Lisa C. Baker, THPO  
Tribal Historic Preservation Office  
PO Box 746  
Tahlequah, OK 74431

Eastern Band of Cherokee Indians  
Attn. Russell Townsend, THPO  
Qualla Boundary Reservation  
PO Box 455  
Cherokee, NC 28719

Pamunkey Tribal Government  
Attn. Chief Robert Gray  
191 Lay Landing Rod  
Pamunkey Indian Reservation  
King William, VA 23086



# COMMONWEALTH of VIRGINIA

## Department of Historic Resources

2801 Kensington Avenue, Richmond, Virginia 23221

Molly Joseph Ward  
Secretary of Natural Resources

Julie V. Langan  
Director

Tel: (804) 367-2323  
Fax: (804) 367-2391  
www.dhr.virginia.gov

14 March 2017

Mr. Richard P. LaFreniere  
Department of the Army  
Joint Base Myer-Henderson Hall  
204 Lee Avenue  
Fort Myer, Virginia 22211-1199

Re: "Phase I Archaeological Resource Investigation, Fence Line Security Improvements, Joint Base Myer Henderson Hall, Arlington, Virginia"  
DHR File No. 2016-0264

Dear Mr. LaFreniere:

The Department of Historic Resources (DHR) has received for our review and comment the above referenced report prepared by the U.S. Army Corps of Engineers in February 2017. Our comments are provided to Fort Myer as assistance in meeting its responsibilities under Section 106 of the National Historic Preservation Act.

No archaeological sites were identified during the survey, and based on the information provided; no additional archaeological investigations are warranted. We concur with these recommendations. Please note that the report is not consistent with DHR's *Guidelines for Conducting Historic Resources Survey in Virginia* (October 2011). Archaeological surveys must be conducted by or under the direct supervision of a qualified professional in the appropriate field meeting the Secretary of the Interior's Professional Qualification Standards (48 FR 44738-39). We ask that reports include the vita(e) of Principal Investigator(s) and Principal Author, if different from Principal Investigator. At the very least, the report should include the dates of investigation and staff composition, including the Principal Investigator and/or Principal Author. Please provide two (2) sets of the missing and revised pages so that we may include them in the reports.

If you have any questions about our comments, please call me at (804) 482-6090.

Sincerely,

A handwritten signature in black ink, appearing to read "Marc Holma".

Marc Holma, Architectural Historian  
Division of Review and Compliance

Eastern Region Office  
2801 Kensington Avenue  
Richmond, VA 23221  
Tel: (804) 367-2323  
Fax: (804) 367-2391

Western Region Office  
962 Kime Lane  
Salem, VA 24153  
Tel: (540) 387-5443  
Fax: (540) 387-5446

Northern Region Office  
5357 Main Street  
PO Box 519  
Stephens City, VA 22655  
Tel: (540) 868-7029  
Fax: (540) 868-7033



**DEPARTMENT OF THE ARMY**  
JOINT BASE MYER – HENDERSON HALL  
204 LEE AVENUE  
FORT MYER, VIRGINIA 22211-1199

REPLY TO  
ATTENTION OF

November 1, 2017

Directorate of Public Works

Arlington County  
Arlington County Planning and Community Development  
Attn: Ms. Rebbecah Ballo, Preservation Planner  
2100 Clarendon Blvd., Suite 700  
Arlington, VA 22201

Dear Ms. Ballo:

I am writing to inform you of a proposed undertaking at Joint Base Myer-Henderson Hall (JBM-HH), in Arlington, Virginia, involving the construction of a new security fence along its 10,000 foot border with Arlington National Cemetery (ANC) (Enclosure 1). The purpose of this undertaking is to improve security in vulnerable areas along the JBM-HH and ANC boundary. The construction of the fence constitutes a federal undertaking pursuant to the provisions of Section 106 of the National Historic Preservation Act and its implementing regulations found at 36 CFR 800. The proposed undertaking may result in an adverse effect to JBM-HH and ANC, both of which are historic districts listed in the National Register of Historic Places (NRHP). Portions of JBM-HH also qualify as a National Historic Landmark (NHL), so an invitation is being extended to your office and the National Park Service, as required at 36 CFR 800.10. We are also inviting Arlington County, the National Trust for Historic Preservation, and the Arlington Historical Society to consult. Consultation with ANC, the Virginia Department of Historic Resources (VDHR), the U.S. Commission of Fine Arts, and the National Capital Planning Commission has been initiated. A complete list of consulting parties is provided in Enclosure 2.

The current historic boundary wall between JBM-HH and ANC does not meet the Department of Defense Anti-Terrorism/Force Protection (AT/FP) standards as outlined in the Unified Facilities Criteria (UFC) 4-010-01, or Security Fences and Gates Criteria outlined in the UFC 4-022-03. ANC's existing wall does not deter trespassers who can enter JBM-HH by climbing over the stone wall. Implementation of the proposed undertaking would strengthen security in vulnerable areas along the existing wall and help meet current AT/FP standards.

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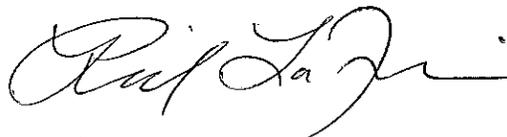


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An archaeological investigation of the project area was conducted in October 2016. No significant archaeological resources were identified. The VDHR concurred with JBM-HH's determination that the undertaking will have no effect on archaeological resources (Enclosure 3). The sole historic architectural property located directly in the project's area of potential effects is the Fort Myer Old Post Chapel Gate. The proposed security fence will be located within the viewshed of the JBM-HH, ANC, and Arlington House historic properties, and may have an adverse effect to these resources.

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Sincerely,



Richard P. LaFreniere  
Chief  
Environmental Management Division, DPW

Enclosures

Copy furnished:

Ms. Katharine Kerr, Advisory Council on  
Historic Preservation

Dr. Dean Herrin, National Park Service  
Karl Van Newkirk, Arlington Historical  
Society

Mr. Robert Nieweg, National Trust for Historic  
Preservation

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w/o enclosures:

Mr. Scott C. Watson, U.S. Army Corps of  
Engineers, Baltimore District

Mr. Marc Holma, Virginia Department of  
Historic Resources

Mr. Frederick Lindstrom, U.S. Commission  
of Fine Arts

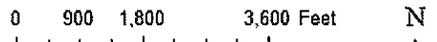
Mr. Carlton Hart, National Capitol Planning  
Commission

Ms. Rebecca Stevens, Arlington National  
Cemetery

# Enclosure 1 Proposed Undertaking Location Figures

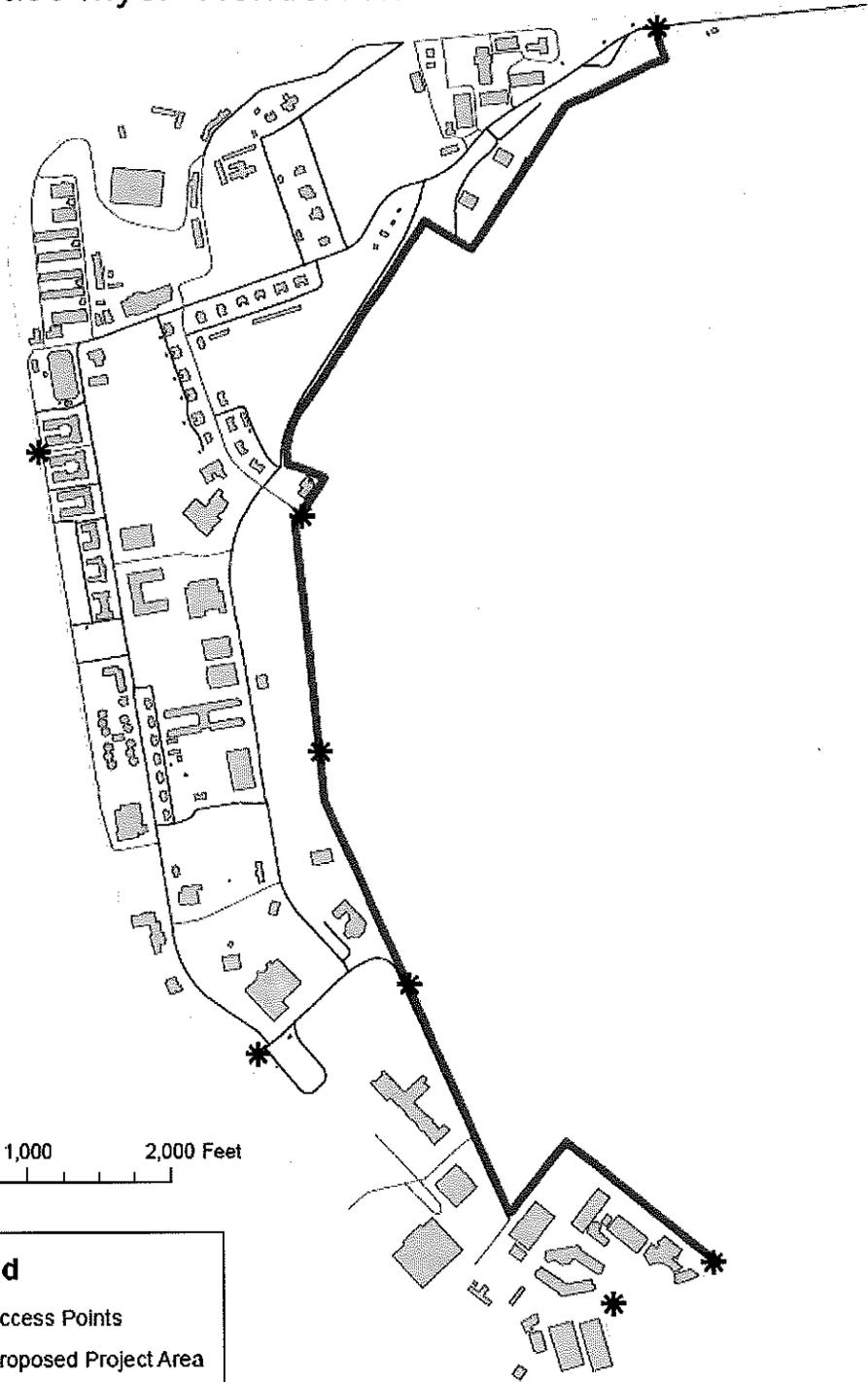


Joint Base Myer- Henderson Hall



USGS 7.5 Topographic Quads: Washington West and Alexandria

# Joint Base Myer- Henderson Hall



0 500 1,000 2,000 Feet

**Legend**

- \* Access Points
- Proposed Project Area



## **Enclosure 2**

### **List of Consulting Parties:**

Advisory Council on Historic Preservation  
Attn. Katharine Kerr  
401 F St NW #308,  
Washington, DC 20001

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Arlington County Planning and Community Development  
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Arlington, VA 22201

Arlington Historical Society  
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Virginia Department of Historic Resources  
Attn. Marc Holma  
Office of Review and Compliance  
2801 Kensington Avenue  
Richmond, Virginia 23221

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401 9<sup>th</sup> Street, NW  
Washington, DC 20004

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2600 Virginia Avenue, NW  
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National Park Service  
National Capital Region  
Attn. Dr. Dean Herrin, Chief Historian  
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**Native American Government-to-Government Consulting Parties:**

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Tribal Historic Preservation Office  
1536 Tom Steven Road  
Rock Hill, SC 29730

Tuscarora Nation of New York  
Attn. Mr. Bryan Printup, NHPA Representative  
Tuscarora Environmental Program  
5226 E Walmore Road  
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United Keetoowah Band of Cherokee Indians in Oklahoma  
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Eastern Band of Cherokee Indians  
Attn. Russell Townsend, THPO  
Qualla Boundary Reservation  
PO Box 455  
Cherokee, NC 28719

Pamunkey Tribal Government  
Attn. Chief Robert Gray  
191 Lay Landing Rod  
Pamunkey Indian Reservation  
King William, VA 23086



# COMMONWEALTH of VIRGINIA

## Department of Historic Resources

2801 Kensington Avenue, Richmond, Virginia 23221

Molly Joseph Ward  
Secretary of Natural Resources

Julie V. Langan  
Director

Tel: (804) 367-2323  
Fax: (804) 367-2391  
www.dhr.virginia.gov

14 March 2017

Mr. Richard P. LaFreniere  
Department of the Army  
Joint Base Myer-Henderson Hall  
204 Lee Avenue  
Fort Myer, Virginia 22211-1199

Re: "Phase I Archaeological Resource Investigation, Fence Line Security Improvements, Joint Base Myer Henderson Hall, Arlington, Virginia"  
DHR File No. 2016-0264

Dear Mr. LaFreniere:

The Department of Historic Resources (DHR) has received for our review and comment the above referenced report prepared by the U.S. Army Corps of Engineers in February 2017. Our comments are provided to Fort Myer as assistance in meeting its responsibilities under Section 106 of the National Historic Preservation Act.

No archaeological sites were identified during the survey, and based on the information provided; no additional archaeological investigations are warranted. We concur with these recommendations. Please note that the report is not consistent with DHR's *Guidelines for Conducting Historic Resources Survey in Virginia* (October 2011). Archaeological surveys must be conducted by or under the direct supervision of a qualified professional in the appropriate field meeting the Secretary of the Interior's Professional Qualification Standards (48 FR 44738-39). We ask that reports include the vita(e) of Principal Investigator(s) and Principal Author, if different from Principal Investigator. At the very least, the report should include the dates of investigation and staff composition, including the Principal Investigator and/or Principal Author. Please provide two (2) sets of the missing and revised pages so that we may include them in the reports.

If you have any questions about our comments, please call me at (804) 482-6090.

Sincerely,

A handwritten signature in black ink, appearing to read "Marc Holma".

Marc Holma, Architectural Historian  
Division of Review and Compliance

Eastern Region Office  
2801 Kensington Avenue  
Richmond, VA 23221  
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Northern Region Office  
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Stephens City, VA 22655  
Tel: (540) 868-7029  
Fax: (540) 868-7033



**DEPARTMENT OF THE ARMY**  
JOINT BASE MYER – HENDERSON HALL  
204 LEE AVENUE  
FORT MYER, VIRGINIA 22211-1199

REPLY TO  
ATTENTION OF

May 29, 2018

Directorate of Public Works, Environmental Management Division

Mr. Marc Holma  
Architectural Historian  
Office of Review and Compliance  
Virginia Department of Historic Resources  
2801 Kensington Avenue,  
Richmond, Virginia 23221

Dear Mr. Holma:

The purpose of this letter is to continue consultation with your office in accordance with Section 106 of the National Historic Preservation Act (NHPA) and to request concurrence with JBM-HH's finding of effect regarding the proposed construction of a security fence along Joint Base Myer-Henderson Hall (JBM-HH)'s eastern border. The border is shared with Arlington National Cemetery (ANC) in Arlington County, Virginia and is currently marked by a historic sandstone and bluestone wall (Enclosure 1). The purpose of this undertaking is to improve security in vulnerable areas along the JBM-HH and ANC boundary. Historic properties eligible for listing in the National Register of Historic Places (NRHP) have been identified by JBM-HH in the area of potential effect (APE) for this undertaking. JMB-HH has considered alternatives and modifications to the design of the security fence project that may avoid, minimize, or mitigate adverse effects to these historic properties, as required by Section 106 of the NHPA.

The proposed undertaking was initiated because the current historic stone boundary wall between JBM-HH and ANC does not meet the Department of Defense Anti-Terrorism/Force Protection (AT/FP) standards as outlined in the Unified Facilities Criteria (UFC) 4-010-01, or Security Fences and Gates Criteria outlined in the UFC 4-022-03. ANC's existing wall does not deter trespassers who can enter JBM-HH by climbing over the stone wall. Numerous instances of unauthorized personnel trespassing at JBM-HH have been recorded, including instances of trespassers approaching the residences of high-ranking officials. Implementation of the proposed undertaking would strengthen security in vulnerable areas along the existing wall and help meet current AT/FP standards. The "Preliminary Security Fence and Landscape Design," submitted to your office on March 12<sup>th</sup> 2018 includes design information, location data, renderings, and details of the proposed undertaking.

### **Description of Undertaking**

The primary objective of the undertaking is the installation of a perimeter security fence along the boundary between Fort Myer, Henderson Hall and ANC. The fence, as detailed in the March 2018 design package, will form a continuous security barrier along the boundary and will be located entirely on the JBM-HH side of the existing boundary wall. No ground-penetrating activities will be performed on ANC property. The fence design includes a gate at the Old Post Chapel, which will be coordinated with the existing historic gate location. JBM-HH will retain and continue ceremonial use of the original Old Post Chapel gate. All other coordinated gate



locations will receive simplified, K-rated crash gates with little ornamentation that will be unobtrusive yet compatible with the new fence.

Installation of the security fence will result in several ancillary projects to maintain current installation capacities and functions. An existing jogging path along McNair Road, and a Henderson Hall parking lot will be relocated as a result of the fence footprint and construction. Landscaping activities, to include slope stabilization, and tree removal and planting will also be undertaken. It is expected that slope stabilization activities, to include design and construction of a low-profile retaining wall, will occur primarily in areas where gabion baskets currently exist, near the intersection of McNair Road and Jackson Avenue.

### **Area of Potential Effect**

The APE for the security fence project is defined as the geographic areas within which this undertaking may cause changes in the character or use of historic properties. The APE includes all areas of ground disturbance, including the location of the proposed security fence, the construction of a new parking lot at Henderson Hall, the footprint of a new jogging path and retaining wall along the west side of McNair Road, and the locations of tree removal and planting. Direct, ground-disturbing effects are entirely limited to Fort Myer and Henderson Hall.

The APE also includes the locations from which elements of the project may be visible. In order to determine the APE for visual effects, JBM-HH conducted an examination of the entirety of the properties surrounding the security fence project area, including Fort Myer, Henderson Hall, ANC, and Arlington House. Using visual inspection and computer-generated topographic mapping, areas from which the undertaking will be visible were defined. This analysis determined the fence will be visible from the JBM-HH and ANC properties; it will not be visible from Arlington House. No other properties are reflected within the APE. Enclosure 2 shows the results of that survey and defines the APE for this undertaking. Enclosure 3 demonstrates the buildings at Fort Myer that are within the viewshed of the security fence.

### **Identification of Historic Properties**

Implementation of the security fence undertaking has the potential to create direct and indirect effects to historic properties, including archaeological sites, buildings, historic districts, and associated historic landscapes. JBM-HH has conducted efforts to identify historic properties in the project's APE, including archaeological and architectural resources. This research includes the Phase I Archaeological Resource Investigation, report dated February 2017 (DHR File No. 2016-0264).

No prehistoric archaeological sites have been identified on Ft. Myer to date, but they have been found on adjacent properties, so prehistoric use of the land is likely. A number of prehistoric lithic scatters have been identified in the area adjacent to the proposed action on ANC's property, although they were determined to be ineligible for listing in the NRHP. Regarding historic period archaeological sites, the Virginia Department of Historic Resources (VDHR; the State Historic Preservation Office) lists one archeological site, 44AR0045 within Fort Myer. This historic period site, a cobble-lined drain likely from nineteenth century, was identified during an archaeological investigation in 2011.

On October 4-6, 2016, USACE Baltimore District's cultural resource personnel, on behalf of JBM-HH, conducted a Phase I-level cultural resource investigation in accordance with Federal Regulation 36 CFR 800.4(a)(i) to identify historic archaeological properties within the

APE for the undertaking. This investigation included a review of site files maintained by JBM-HH, previous cultural resource investigations conducted at the facility, and historic maps and atlases.

The location of the proposed new parking lot at Henderson Hall is mapped as Urban Land at the locations of former buildings that have been demolished on this lot, and Urban Land/Urban Remnants in the remaining footprint of the parking lot. The proposed parking lot location has been extensively disturbed and has little to no potential to contain intact archaeological deposits.

An archaeological field investigation of the security fence area, including the excavation of shovel test pits, was also completed. No significant archaeological resources were identified in the investigation of the security fence area of potential effect. No prehistoric period artifacts were recovered, and the historic period artifacts that were found are either modern debris or non-diagnostic. The investigation concluded that implementation of the proposed project will have no effect on historic archaeological properties, and no further investigations are recommended. VDHR concurred with this recommendation by letter dated March 14<sup>th</sup> 2017 (DHR File No. 2016-0264).

JBM-HH Fort Myer traces its historic period land ownership to George Washington Park Custis, the grandson of Martha Custis Washington, and its origins as a military installation to the Civil War. It became a post for the U.S. Cavalry in 1887, and most of the buildings at the north end of the installation were built during the ensuing twenty-two years. In 1972 the northern portion of JBM-HH Fort Myer was designated a National Historic Landmark (NHL) district, the National Park Service's highest recognition, primarily based on the exceptional significance of the facility's association with Orville Wright's flight demonstrations. These demonstrations led to the Army's first contract for airplanes and arguably the birth of the Army Air Corps. JBM-HH Fort Myer is also significant as the home of the Army and Deputy Army Chief of Staff, and for its association with the U.S. Army Signal Corps, Fort Whipple and the Civil War, and the Buffalo Soldiers of the 10<sup>th</sup> Cavalry Regiment.

JBM-HH Fort Myer's NHL district is a contiguous district of housing and administrative buildings and contains some of the first permanent construction at JBM-HH Fort Myer, dating from the 1890s. The boundaries of the NHL District remain the same as the original boundaries established in 1972. Enclosures 3 and 4 demonstrate the boundaries for an expanded NRHP district, which was first recommended in the 2000 edition of JBM-HH's Integrated Cultural Resource Management Plan (ICRMP). JBM-HH is not seeking concurrence at this time for the expanded district boundary. Twenty-one buildings, one site, and two objects were identified as part of the proposed expanded JBM-HH Fort Myer Historic District in 2014. A total of eighty-four buildings, two sites, and three objects have been identified as significant cultural resources at Fort Myer. All of these resources are either contributing resources to the NHL district or are contributing elements to the proposed NRHP district expansion. There are no identified architectural resources at Henderson Hall.

For the purposes of this undertaking, JBM-HH has proceeded utilizing the recommended NRHP expansion boundaries in conjunction with the identified NHL district to assess the potential effect of the undertaking on identified historic properties. The areas of greatest sensitivity are identified as the Old Post Chapel and its immediate surroundings, to include the Chapel Gate, and the NHL district's eastern boundary along McNair Road. The latter is visible from residences along Generals' Row (Grant Avenue), Jackson Avenue, and Lee Avenue (Enclosure 3). The Old Post Chapel was constructed in 1935 and occupies an important role

within the current and historic functions of the installation due to its regular use for funeral and ceremonial purposes. In addition to the Old Post Chapel, areas of historic sensitivity include buildings in the Lower Post Area/300 Area and the Non-Commissioned Officers (NCO) Quarters along Sheridan Avenue, which were identified as containing a sufficient collection of resources that would merit inclusion in the proposed NRHP expansion district.

ANC is located directly adjacent to the east side of the project area, including the cemetery's stone boundary wall that separates ANC from Fort Myer and Henderson Hall. Formerly part of the estate of Mary Lee Custis, ANC was converted into a military cemetery in 1864 for casualties of the Civil War. It has since served as the country's most revered resting place for those who have served in the U.S. military. ANC was listed in the NRHP in 2014, as the preeminent cemetery for commemoration of the nation's war dead, and the burial place of people who made outstanding contributions to the nation's history. ANC is also significant as a Designed Historic Landscape. The late nineteenth century stone boundary wall between Fort Myer and ANC is a contributing resource to ANC's historic district.

Arlington House, the Robert E. Lee Memorial, is located within the vicinity of the project area. Formerly part of the estate of Mary Lee Custis, it is located along the northwest portion of ANC. Arlington House and its surrounding forested area was designated a National Memorial in 1925. The property features densely forested areas of old-growth trees to the north and west of the house which create a visual separation from the project location.

### **Assessment of Effects**

Components of the security fence undertaking have the potential to effect historic properties. The proposed relocation of the existing jogging path from the east side of McNair Road, adjacent to ANC's Millennium Project and north of the Old Post Chapel, to the west side of the road. This relocation will put the path within the Fort Myer NHL district boundary, resulting in a direct alteration to this historic property. However, the limited nature and intrusiveness of the jogging path relocation suggests the alteration will be minor alteration and will not diminish the property's integrity of location, setting, feeling, or association, so the effect will not be adverse. An additional direct alteration of the NHL district will be slope stabilization efforts along the western edge of the relocated jogging path. These efforts include the replacement of existing gabion baskets with a low-profile retaining wall. This wall has not yet been designed. Similar to the new jogging path, installation of the retaining wall will be a minor alteration that will not alter or diminish the property's integrity of location, setting, feeling, or association, therefore the effect will not be adverse.

Construction of the security fence in the area around the Old Post Chapel and gate will result in a direct impact to this proposed contributing resource to Fort Myer's NHL district and its surroundings. Installation of the fence and associated gate will occur between the Chapel and the existing boundary wall. This activity will alter the setting and feeling of the Old Post Chapel and its association with the Chapel Gate. No other aspect of the security fence project, including construction of a new parking lot at Henderson Hall, tree removal and planting, and the construction of the garden and pavilion outside Fort Myer's Memorial Chapel, will result in the physical alteration of historic properties, as these locations are all outside the existing and expanded historic districts.

Three historic properties are located within the viewshed of the proposed project, including the existing Fort Myer NHL district, the proposed Fort Myer NRHP historic district, and the ANC NRHP historic district. The new parking lot at Henderson Hall is screened by existing

buildings from any nearby historic districts. However, the new security fence will be within the viewshed of portions of all three historic districts. The viewshed analysis conducted in April 2018 determined that the security fence will be visible from the northern, eastern, and southern portions of Fort Myer, and the northern, western, and southern portions of ANC (Enclosure 2). The security fence will not be visible from any portion of Arlington House or its outbuildings, primarily due to the vegetative screening afforded by the heavily forested areas between Arlington House and the proposed security fence location.

The security fence undertaking will have an effect on historic properties through the removal of elements (trees) that contribute to the feeling and setting of these properties, and through the introduction of physical and visual elements (the security fence) that are out of character with the properties and will alter their design, feeling, and setting. ANC is eligible for the NRHP in part for the nineteenth century Rural/Picturesque design of the cemetery. ANC functions as a designed historic landscape, including mature trees arranged in a naturalistic way. Trees with a heavy canopy support the serene pastoral, ceremonial, and sacred nature of the cemetery. Although not on ANC property, mature trees on Fort Myer also contribute to the cemetery's setting. In addition, the introduction of a visual element such as the security fence is at odds with the bucolic setting and vistas looking from within and out of the cemetery. The security fence is expected to impact the park-like panoramic views and vistas in portions of the cemetery.

Regarding effects to Fort Myer, it should be noted that, although security fences are ubiquitous at military installations, there is a special and unique association between Fort Myer and ANC, including a shared history and overlapping mission that makes their interface and common border unique. The border between Fort Myer and ANC contributes to the historic significance of both properties. Although the majority of Fort Myer is already surrounded by a security fence, the boundary between Fort Myer and ANC has always been delineated by the historic stone boundary wall. The introduction of a physical and visual element such as the security fence is out of character with the existing setting and feeling at the boundary between the two properties. Locating the fence on the Fort Myer property will lessen the potential impacts to the setting, feeling, association, and design of the ANC.

Some of the actions associated with the security fence undertaking will be beneficial to historic properties. Parking spaces along U.S. Military Road at Henderson Hall directly abut ANC's historic boundary wall. Removal of these spaces will lessen the chance of the wall from being hit by vehicles, and will provide a more visually-appealing grass median between the road and the existing ANC wall. Removal of invasive species along ANC's boundary wall, including porcelain vine, tree of heaven, and Japanese honeysuckle near the Wright Gate will improve the aesthetics of the wall and open up vistas now obscured by this vegetation. Removal of the vegetation will increase the long-term condition and maintenance potential of the wall. Similarly, removal of the unsightly chain link fence near the JBM-HH motor pool will enhance the appearance of this area.

As part of this undertaking, some utility lines and exterior lighting will be added or relocated. Current designs have utility lines running along the new fence alignment or in previously disturbed areas. LED pole-mounted light fixtures will be installed by Virginia Power. Three new lights will be installed along McNair Road; eight existing lights will be relocated to other side of Carpenter Road; two new lights will be installed along Hobson Drive; and six new lights will be installed at the new Henderson Hall parking lot. Cameras will be placed periodically along the fence line to supplement border security. The cameras will be mounted on nineteen 16-foot galvanized, black steel round poles with concrete bases.

## Alternatives Analysis

JBM-HH has taken measures during the design process to proactively minimize or lessen potential adverse effects to historic properties resulting from the security fence undertaking.

At the request of the VDHR during a consultation telephone call on March 13, 2018, JBM-HH revisited the need for a security fence in the vicinity of ANC's Millennium Project along the east side of McNair Road. The VDHR suggested the possibility of installing some other type of physical barrier in that area that would be less visibly intrusive than a fence, such as dense vegetative plantings. This possibility was discussed with JBM-HH Directorate of Emergency Services' Physical Security Division. Enclosure 5 is a memorandum prepared by the Physical Security Division in response to those discussions, reiterating the need for a contiguous fence to meet the physical security requirements. Although a vegetative barrier cannot be used in lieu of a fence along McNair Road adjacent to ANC's Millennium Site, relocating the jogging path to west side of McNair Road will allow the new fence to be offset four feet east of curb. Trees will be planted between fence and wall at Millennium Site, minimizing the view of the security fence from the Millennium Site.

One proposed design of the security fence placed it on the west side of the Old Post Chapel, which would locate the Chapel on the ANC side of the security fence. This alternative would create a physical, operational, and cultural separation between the Old Post Chapel and JBM-HH, cutting the Old Post Chapel off from the rest of the NHL district, of which it is a proposed contributing resource. JBM-HH has rejected this alternative, largely due to the operational disruption it would cause to the use of the Chapel for funerals and ceremonial purposes. By locating the fence between the Chapel building and the existing boundary wall, an additional long-term adverse effect to historic properties may be avoided.

The new fence is designed to be separate from the existing wall and will require installation of new gates to correspond with existing gate locations. JBM-HH will retain and use the original Old Post Chapel gate. During visiting hours and during funerals, the new gate will be kept in the open position where it is less visible. The new gate will only be used (i.e., put in the closed position) after the close of visiting hours and funerals at ANC. All of the other new gates will be simplified, K-rated crash gates with little ornamentation that will be unobtrusive yet compatible with the new fence.

JBM-HH has limited the height of the fence to the minimum requirement of eight feet. The fence will be constructed using an unobtrusive, ornamental design with a simple, black, picket and post construction similar to other fences at ANC. This fence type is unlike all other fencing surrounding Fort Myer, which is chain-link fence topped with four strands of barbed wire. The security fence alignment will be physically angled to avoid as many mature canopy trees as possible. The angled alignment will also soften the visibility and apparent length of the fence.

JBM-HH has made an effort to minimize disturbance to as few mature canopy trees as possible. Sacrifice of some of the already limited parking spaces at the tri-service area at Old Post Chapel area will allow preservation of as many trees as possible and will provide more landscaping opportunities. Tree removal will be limited to approximately nineteen trees total, including two in the New Henderson Hall parking lot; three south of the Wright Gate and north of the Millennium Site; two on the northern end of the Millennium Site; eleven in the parking lot by the Old Post Chapel; one south of Old Post Chapel on the edge of parking lot, and one along Carpenter Road. Trees to be removed include five cedar, five locust, four maple, two oak and

three "deciduous" trees. The new jogging path on west side of McNair Road will be curved to avoid tree removal.

To mitigate the loss of these trees, new trees and shrubs will be planted along the fence alignment and in the vicinity of the tri-service parking area. New planting will include approximately 132 canopy trees, 104 ornamental trees, and 414 shrubs. In addition, approximately twenty-two canopy trees, fifteen ornamental trees, and twenty shrubs will be planted around the new Henderson Hall parking lot.

JBM-HH has conducted efforts to notify and involve the public in the undertaking. JBM-HH conducted an Open House Public Meeting to present the undertaking to the general public and federal stakeholders on April 18<sup>th</sup> 2018 at the Sheraton, Pentagon City from 6:00 to 8:00PM. The meeting included information on potential adverse effects to historic properties. The Public Meeting was advertised in The Washington Post and The Pentagongram on April 4<sup>th</sup> 2018, including references to potential adverse effects. No one from the public or invited consulting parties attended the Public Meeting. Prior to initiation of the undertaking, information on adverse effects will also be made available to the public through a draft Environmental Assessment (EA) under the requirements of the National Environmental Policy Act. The EA will include information on adverse effects and request comments from the general public and Federal, state and local agencies. The Draft EA will be made available to the public electronically and at local public libraries for 30 days.

In accordance with Section 106 of the NHPA and its implementing regulations found at 36 CFR 800, JMB-HH has determined that implementation of the security fence undertaking will constitute an adverse effect to historic properties, and requests your concurrence on this finding of effect. JBM-HH has determined that adverse effects will occur to the Fort Myer NHL District and proposed NRHP district, and the ANC NRHP historic district. The adverse effects result from the introduction of an intrusive physical and visual element (the security fence) and the removal of elements (trees) that contribute to the properties' historic significance.

JBM-HH continues to consult with the VDHR, the National Capitol Planning Commission, the National Park Service, the U.S. Commission on Fine Arts, and the public, under Section 106 to develop measures to lessen or mitigate adverse effects. We anticipate that such measures will be incorporated into a Memorandum of Agreement (MOA), including appropriate methods to inform the public and notify the Advisory Council on Historic Preservation. We look forward to working with your office and the other consulting parties in developing the MOA.

Questions regarding this matter should be directed me at (703) 696-8055 or richard.p.lafreniere2.civ@mail.mil, or Mr. Scott C. Watson, U.S. Army Corps of Engineers, Baltimore District at (410) 962-9500. Mr. Watson's mailing address is U.S. Army Corps of Engineers, Baltimore District, ATTN: CENAB-PL-I, 2 Hopkins Plaza, Baltimore, Maryland 21201. Thank you for your continued assistance with the security fence undertaking.

Sincerely,



Richard P. LaFreniere  
Chief, Environmental Management Division  
Directorate of Public Works  
Joint Base Myer-Henderson Hall

Enclosures (to be provided)

Copy Furnished:

Dr. Dean Herrin, National Park Service

Ms. Cynthia Liccese-Torres, Arlington County, Virginia

Mr. Karl Van Newkirk, Arlington Historical Society

Mr. Robert Nieweg, National Trust for Historic Preservation

Ms. Katharine Kerr, Advisory Council on Historic Preservation

Mr. Frederick Lindstrom, U.S. Commission of Fine Arts

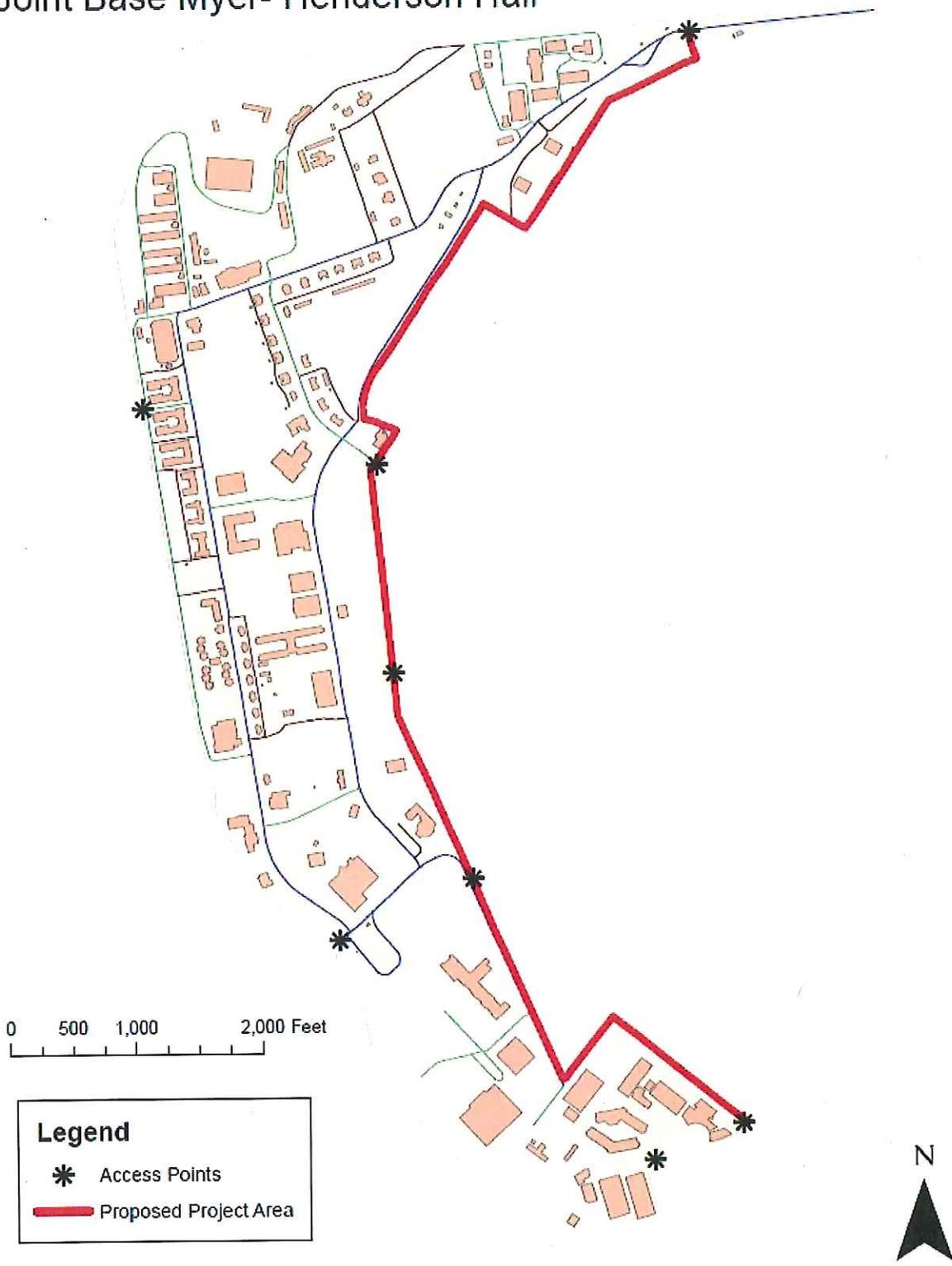
Mr. Carlton Hart, National Capitol Planning Commission

Ms. Rebecca Stevens, Arlington National Cemetery

w/o Enclosures

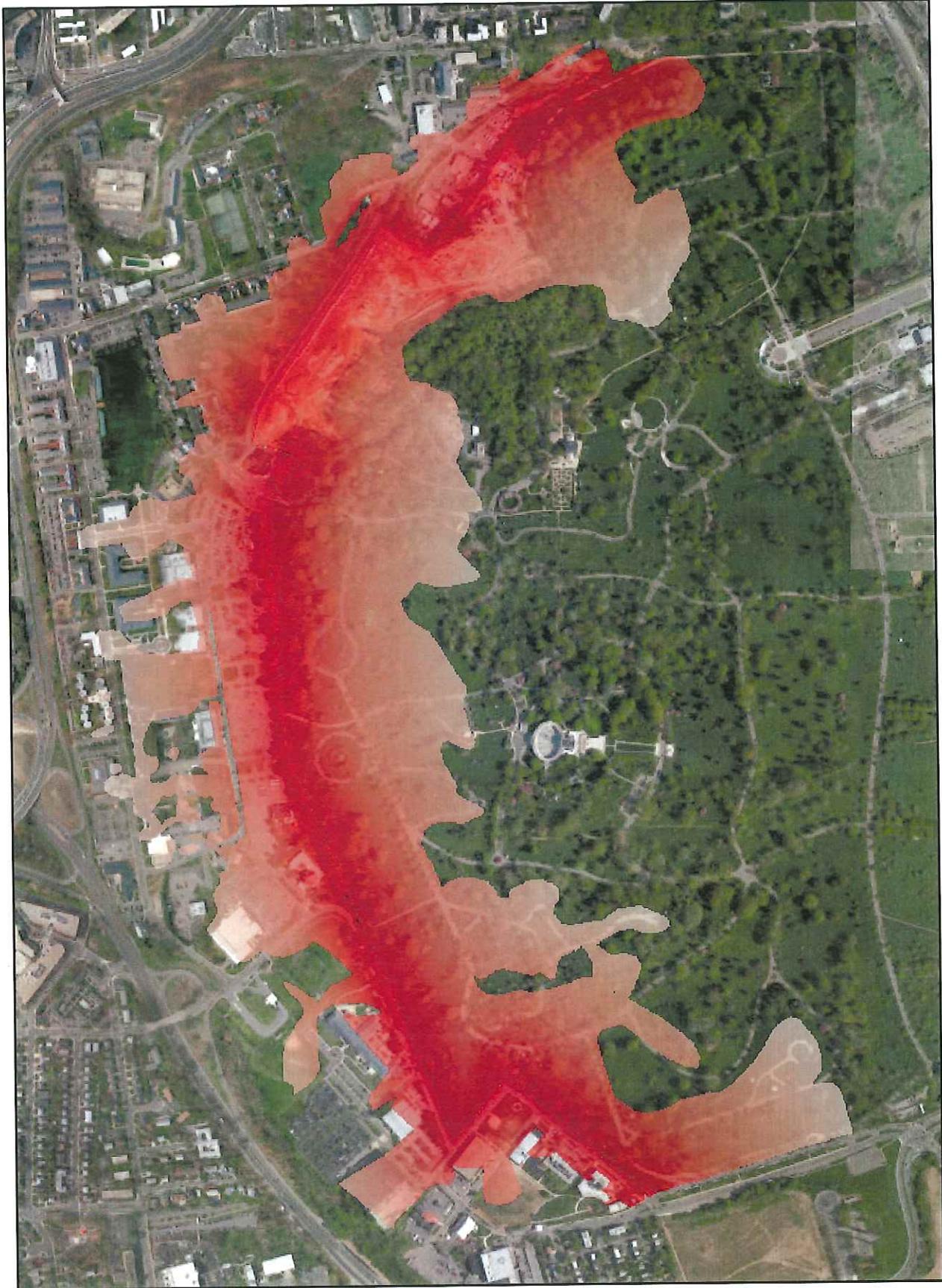
Mr. Scott C. Watson, U.S. Army Corps of Engineers, Baltimore District

# Joint Base Myer- Henderson Hall

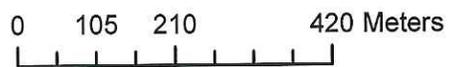


# Fort Myer Fenceline Area of Potential Effect

Enclosure 2

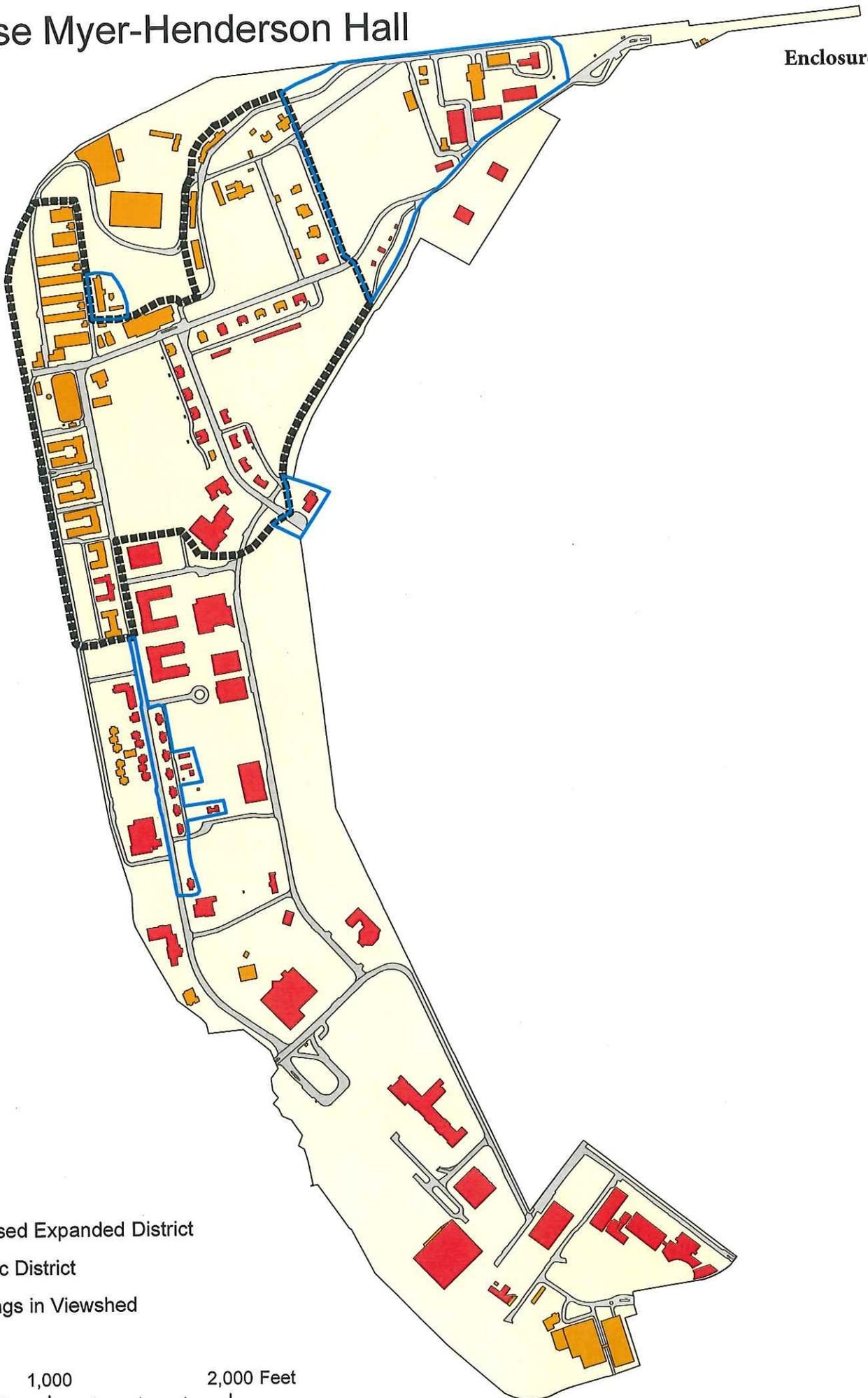


Viewshed (Meters from Boundary Wall)



# Joint Base Myer-Henderson Hall

Enclosure 3



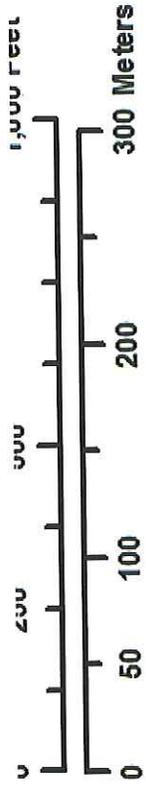
## Legend

-  Proposed Expanded District
-  Historic District
-  Buildings in Viewshed

0 500 1,000 2,000 Feet

N

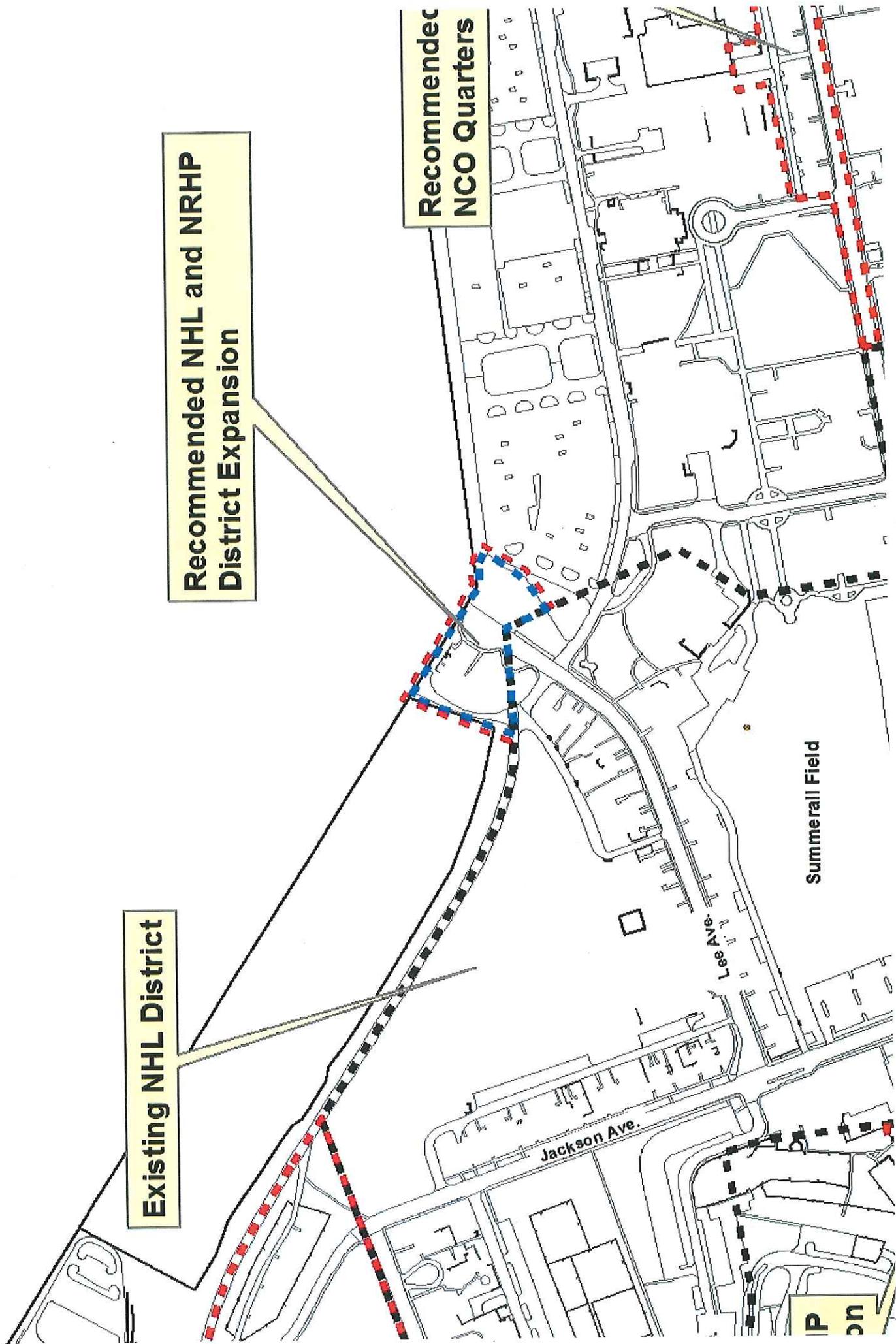




**Existing NHL District**

**Recommended NHL and NRHP District Expansion**

**Recommended NCO Quarters**



Summerrall Field

Jackson Ave.

Lee Ave.

P ON



REPLY TO  
ATTENTION OF

Enclosure 5

DEPARTMENT OF THE ARMY  
JOINT BASE MYER-HENDERSON HALL  
204 LEE AVENUE  
FORT MYER, VIRGINIA 22211-1192

6 April 2018

IMHH-ES

MEMORANDUM FOR THE VIRGINIA STATE HISTORIC PRESERVATION OFFICER

SUBJECT: Security Fence between Fort Myer and Arlington National Cemetery

1. REFERENCES.

- a. AR 190-51, Security of Unclassified Army Property, 30 September 1993.
- b. AR 190-13, The Army Physical Security Program, 25 February 2011.
- c. AR 525 -13, Antiterrorism, 11 September 2008.
- d. DoD Manual 5200.01, Volume 3. DoD Information Security Program: Protection Of Classified Information
- e. DoDI O-2000.22, Designation and Physical Protection of DoD High Risk Personnel (HRP), change 1, 22 July 08.

2. The current physical security perimeter between Joint Base Myer – Henderson Hall (JBM -HH) and Arlington National Cemetery (ANC) does not meet the physical security requirements IAW AR 190-51 and AR 190-13 to protect U.S. Army property, personnel, high risk/mission critical personnel and national security. Current physical security posture does not meet the Army's Anti-Terrorism/Force Protection standards. A fence is required to separate the JBM-HH and ANC installations to meet this requirement.

3. The concern without a fence or a constructed barrier system between JBM-HH and ANC this will provide unauthorized personnel easy access to JBM-HH and to all MEVAS (Mission Essential Vulnerable Areas), personnel, high risk/mission critical personnel and critical infrastructure. Easy access for a criminal or terrorist attack to include sabotage or espionage to Army assets.

4. JBM-HH currently has Sensitive Compartmented Information Facilities (SCIF's) at the National Security Command Authority. The SCIF's are accredited by Defense Intelligence Agency (DIA) and Central Intelligence Agency (CIA). JBM-HH is required to maintain security in depth IAW DoD Manual 5200.01, Volume 3 and to meet the Intelligence Community Standard Number ICS 705-1, Technical Specifications for Construction and Management of Sensitive Compartmented Information Facilities.

IMMH-ES

SUBJECT: Security Fence between Fort Myer and Arlington National Cemetery

5. JBM-HH General Officer and Senior Staff has the capabilities to process and store classified material in their residence to include the Sergeant Major of the Army and Senior Enlisted Advisor to the Chairman, a total of 57 Quarters are each equipped with SIPRNET and some with DRSN (Defense Red Switch Network).
6. Deputy Secretary of Defense designates General Officers that are a HRP (High Risk Personnel) or Mission – Critical and they reside on JBM-HH. Must therefore, be afforded every possible safety and security measure available. The most likely threat is the possibility of a robbery or home invasion resulting in theft of classified equipment and death or serious bodily harm to the military member, family or staff. Possibilities of a hostage or kidnapping scenarios.
7. Department of Defense Directive DoDI O-2000.22 governs High Risk Personnel (HRP). UFC 4-010-03 Unified Facilities Criteria. Security Engineering: Physical Security Measures for High – Risk Personnel and AR 190-51, CH 3-19. All provide physical security requirements to protect HRP's. They mention the housing to be as far away from the perimeter and a physical perimeter barrier should be established, Fundamental to criminal prosecution of trespass or more significant crimes is proof of unlawful entry. Crossing a physical barrier is helpful in establishing intent by the intruder to be in the area without authorization. Where there is no security fence is in a very close proximity to HRP residence.
8. Point of Contact for the memorandum is David Herriott, Chief, Physical Security Division at (703) 696-8876 or email david.c.herriott.civ@mail.mil.

*David C. Herriott*

DAVID C. HERRIOTT  
Chief, Physical Security Division  
Directorate of Emergency Services



**DEPARTMENT OF THE ARMY**  
JOINT BASE MYER – HENDERSON HALL  
204 LEE AVENUE  
FORT MYER, VIRGINIA 22211-1199

REPLY TO  
ATTENTION OF

June 12, 2018

Directorate of Public Works

Ms. Katharine Kerr  
Advisory Council on Historic Preservation  
401 F Street NW, Suite 308  
Washington, D.C. 20001-2637

Dear Ms. Kerr:

We are writing to you pursuant to 36 CFR 800.6(a)(1) regarding adverse effects to a National Historic Landmark (NHL) resulting from the proposed construction of a security fence along Joint Base Myer-Henderson Hall (JBM-HH)'s eastern border shared with Arlington National Cemetery (ANC) in Arlington County, Virginia. Enclosure 1 to this letter is the preliminary security fence and landscape design for the project. The purpose of this undertaking is to improve security in vulnerable areas along the JBM-HH and ANC boundary. Historic properties eligible for listing on the National Register of Historic Places (NRHP) have been identified by JBM-HH in the area of potential effect for this undertaking. Such historic properties include the northern portion of Fort Myer, which was designated a NHL district based primarily on the exceptional significance of the facility's association with Orville Wright's flight demonstrations. An additional NRHP district associated with the historical development of Fort Myer has been proposed and will also be adversely affected by the security fence undertaking. The ANC NRHP Historic District will also be adversely affected by the proposed undertaking.

JMB-HH has considered alternatives and modifications to the design of the security fence project that may avoid, minimize, or mitigate adverse effects to these historic properties, as required by Section 106 of the NHPA. JBM-HH is consulting with the Virginia State Historic Preservation Office; the National Capitol Planning Commission; the National Park Service; the U.S. Commission on Fine Arts; Arlington County, Virginia; and the public on the project. We anticipate that this consultation will produce a Memorandum of Agreement outlining measures to mitigate the project's adverse effects on historic properties.

We are providing you documentation (Enclosure 2) regarding the adverse effects to historic properties, as provided for at 36 CFR 800.11(e), which contains the following information for your review: a description of the undertaking, a description of the steps taken to identify historic properties, a description of the undertaking's effects on historic properties, an explanation of why the criteria of adverse effect was found applicable, and information regarding views provided by consulting parties and the public.



We request that you notify us within 15 days of your receipt of this letter if you desire to participate in the Section 106 consultation on this proposed undertaking. Questions regarding this matter should be directed to Mr. Richard LaFreniere, JMB-HH Environmental Management Division, at 703-696-8055.

Sincerely,

A handwritten signature in black ink, appearing to read "Richard P. LaFreniere". The signature is fluid and cursive, with the first name "Richard" being the most prominent.

RICHARD P. LAFRENIERE  
Chief,  
DPW Environmental Management Division

Enclosures

CF:

Mr. Marc Holma, Virginia Department of Historic Resources

Mr. Scott C. Watson, U.S. Army Corps of Engineers, Baltimore District

**Notice of Availability of Draft Environmental Assessment**

**Proposed Construction of a Perimeter Security Fence  
Environmental Assessment  
Joint Base Myer-Henderson Hall, Virginia**

Interested parties are hereby notified that Joint Base Myer-Henderson Hall (JBM-HH) has prepared a Draft Environmental Assessment (EA) in accordance with the National Environmental Policy Act (NEPA) of 1969, and regulations implementing the procedural provisions of the NEPA, 40 Code of Federal Regulations (CFR) 1500-1508, and Environmental Analysis of Army Actions, 32 CFR 651. The EA evaluates potential environmental, cultural, and socioeconomic effects associated with the construction of a perimeter security fence including five entry points, an intrusion detection system along the JBM-HH and Arlington National Cemetery perimeter, walkways, additional security cameras, motion sensors, and lighting, an increase of patrols by the military police, a new parking lot and pavilion area.

Based on the analysis contained in EA, no significant adverse direct, indirect or cumulative effects on the quality of the human or natural environment are expected. Therefore, at the conclusion of the public comment period, it is anticipated that a Finding of No Significant Impact (FNSI) would be appropriate and would be signed for the JBM-HH Perimeter Security Fence project. An Environmental Impact Statement therefore, would not be necessary to implement the Proposed Action.

The Draft EA and FNSI are available for review and comment for 30 days from publication of this notice. Copies may be found online at <https://www.army.mil/jbmhh>. The documents can also be found at the following locations: Arlington County Public Library, Columbia Pike Branch, 816 South Walter Reed Drive, Arlington, Virginia 22201, Southwest Neighborhood Library, 900 Wesley Place SW, Washington, D.C. 20024, Martin Luther King, Jr. Memorial Library, 901 G Street, Washington, D.C. 20001 and Arlington County Public Library, 1015 North Quincy Street, Arlington, Virginia 22201. Additionally, copies can be obtained by contacting Mr. Richard LaFreniere, 111 Stewart Road, Building 321, Fort Myer, Virginia 22211-1199, or by email at [richard.p.lafreniere2.civ@mail.mil](mailto:richard.p.lafreniere2.civ@mail.mil). Comments on the Draft EA and FNSI may be submitted to Mr. Richard LaFreniere at the mailing address or email address listed above no later than 30 days from the publication of this notice.