

U.S. Small Business Administration

Legislative and Regulatory Update

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Small Business Administration



Legislative & Regulatory Update

For Small Business Government Contracting Programs

Legislative Action

NDAA for Fiscal Year 2024

Pub. Law 118-31, Enacted Dec. 22, 2023

<u>Sect. 862</u>: Primes must notify CO if payment under a small-business subcontracting plan is 30+ days past due; cooperate with CO

Sect. 863: Increase SDVOSB goal to 5%

SBA enacting for FY24

Sect. 864: Eliminate self-certification for SDVOSBs, prime and sub

Would be effective Dec. 22, 2024

<u>Sect. 865</u>: Require DoD to consider the past performance of a small business's affiliates

Executive Action

Small Business Participation on Multiple Award Contracts

OFPP Memo, Jan. 25, 2024; <u>DoD Memo</u>, April 19, 2024

1. Award of new multiple-award contracts

- engage small-business specialists and PCRs earlier in the acquisition process
- consider on-ramps when developing the acquisition strategy

2. Award of orders under new and existing multiple-award contracts

- apply the rule of two to contract orders, with limited exception
- maximize orders to small businesses under the SAT

3. Best-in-Class contracts

- seek new entrants through BIC, or
- consider whether using an "open market" set-aside (outside of a BIC) would be more effective to finding new entrants



OMB Memo: Increasing SDB Dollars for FY24

M-24-01 Increasing the Share of Contract Dollars Awarded to Small Disadvantaged Businesses for Fiscal Year (FY) 2024 and in Subsequent FYs (Oct. 25, 2023)

- As required by <u>EO 14091</u>, OMB set an SDB goal for FY24 of 13%
 - Agencies negotiate their SDB goals with SBA to cumulatively award 13% of Federal contract spending to SDBs
 - 8(a) program remains an important gateway for expanding contract access to those who have experienced past discrimination
- SDB goal for FY25 and beyond is 15%

Recent SBA Regulatory Action

SBA Direct Final Rule: Eliminate SDVOSB Self-Certification

89 FR 48266 (June 6, 2024); Clarification published Aug. 1, 2024

- Must be certified by SBA for
 - agency's SDVOSB goals;
 - subcontracting plan SDVOSB goals
- Submitting application by December 22 qualifies until SBA makes a decision
- Clarified on Aug. 1 to state that "SDVOSBs may continue to self-certify until the grace period ends on December 22, 2024."

SBA Interim Final Rule: WOSB Program Recertification

89 FR 16445 (March 7, 2024)

- Administrator or designee may postpone the required program examination in light of appropriate, extraordinary circumstances
- Otherwise, certified WOSBs undergo a program examination every three years

SBA Final Rule: Loan Program Alternative Size Standard

89 FR 11703 (Feb. 15, 2024)

- Raises the 7(a) and 504 loan programs' alternative size standards to
 - \$20 million in tangible net worth (previously \$15mil)
 - \$6.5 million in net income (previously \$5 mil)
- Raises the contract limit for SBA-guaranteed surety bonds to \$9 million (previously \$6.5 mil)
 - \$14 million for Federal contracts if CO certified that such a guarantee is necessary (previously \$10 mil)

Final Size Standard Methodology

89 FR 74109 (Sept. 12, 2024); www.sba.gov/size

- Will be applied to the upcoming third 5-year review of size standards.
- Key changes from 2019 methodology:
 - replaces the percentage point difference method with a disparity ratio approach for analyzing Federal contracting in size standards
 - uses FPDS-NG/SAM data instead of Economic Census data to calculate industry factor percentiles for subindustry "exceptions"

SBA Proposed Rule: HUBZone and Other Programs

89 FR 68274 (August 23, 2024); clarified Sept. 19 in 89 FR 76751

- Eligibility at time of offer for HUBZone contracts, not annually
- Recertification frequency from annual to every 3 years
- Employee definition:
 - Decrease to 90 days for HUBZone employee residency (from 180)
 - Employee definition requires 80 hours per month (up from 40)
- Principal office requirements:
 - Must have lease starting 30 days before and ending 60 days after SBA review
 - Virtual offices not allowed
 - Shared spaces must have dedicated area
 - For 100% telework, 51% of employees must be in HUBZones
- "Attempt to maintain" HUBZone employee percentage:
 - One-year grace period after HUBZone contract award where can drop to 20%
 - Return to 35% by next certification date
- Limited to one legacy employee at a time



SBA Proposed Rule: HUBZone and Other Programs

89 FR 68274 (August 23, 2024)

- Consolidated recertification requirements into new 125.12:
 - Long-term contracts
 - Merger, acquisitions, and contracting office request
- Aligned eligibility requirements across programs:
 - Consistent ownership and control criteria
 - 6 extraordinary circumstances where minority shareholders can veto
 - Uniform treatment of community property
 - Removed 90-day waiting period to reapply after
- Submitting false/misleading information may result in removal from multiple SBA programs
- Joint-venture and mentor-protégé clarifications



SBA Proposed Rule: Women-Owned Small Business

89 FR 42816 (May 16, 2024)

- Aligning the language on outside employment across the 8(a), women-owned, and service-disabled veteran programs
- Removing outdated references to the VA's certification program
- Implementing statutory requirements on a firm needing to change its WOSB self-certification status based on a status protest
- Changes to definitions

Recent FAR Regulatory Action

FAR Final Rule: Order-level Protests

89 FR 61333 (July 30, 2024)

- Provides processes and procedures for filing size and socioeconomic status protests for
 - partial set-asides and reserves under multiple-award contracts,
 - orders set aside under unrestricted multiple-award contracts, and
 - orders placed under multiple-award contracts where rerepresentation was requested
- Protests must be submitted within 5 business days of order award notification

FAR Interim Final Rule: Certification of SDVOSBs

89 FR 13950 (Feb. 23, 2024)

- As of January 1, contracting officers were required to check SAM or SBA's Veterans Small Business Certification Program database (<u>veterans.certify.sba.gov</u>) to determine whether the firm is an eligible SDVOSB to qualify for an SDVOSB set-aside or sole-source contract.
- Firms also eligible if on SBA list of applicants as of Dec. 31, 2023 that have not received a determination

FAR Final Rule: 8(a) program

88 FR 69523 (Oct. 5, 2023)

- Requires notice to 8(a) program when a procurement, previously in the 8(a) program, is determined to be a new requirement, not subject to 8(a) release requirements
- Requires notice when agency intends to procure an 8(a) followon using an existing limited-competition contract vehicle, when the current or previous 8(a) contract was available to all 8(a) participants
- SBA reserves the right to appeal these decisions



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